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# UNITED STATES 2013 NOV 19 PM 3: 40 ENVIRONMENTAL PROTECTION AGENCY REGION 6 REGION 6 REGION VI BEFORE THE ADMINISTRATOR

IN THE MATTER OF:	§ § 8	
TM DEER PARK SERVICES	§ §	EPA DOCKET NO.
LIMITED PARTNERSHIP	§	RCRA-06-2014-0904
	§	
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HARRIS COUNTY, TEXAS	§ §	CONSENT AGREEMENT
	§	AND FINAL ORDER

The Director, Compliance Assurance and Enforcement Division, United States

Environmental Protection Agency, Region 6 ("EPA" or "Complainant") and TM Deer Park

Services Limited Partnership ("Respondent") agree that settlement of this proceeding is in the

public interest and that entry of this Consent Agreement and Final Order ("CAFO") without

further litigation is the most appropriate means of settling this matter. Therefore, before taking

any testimony, without any adjudication of issues of law or fact herein, and upon consent and

agreement of the parties, it is hereby ordered and adjudged as follows:

#### I. PRELIMINARY STATEMENT

1. On April 26, 2013, EPA filed an Administrative Complaint, Compliance Order and Notice of Opportunity for a Hearing (the "Complaint") against Respondent for the assessment of civil penalties under Sections 3008(a) and (g) of the Resource Conservation and Recovery Act (the "Act" or "RCRA"), 42 U.S.C. § 6928(a) and (g). The Complaint alleged that Respondent, through its operations at its facility located in Deer Park, Harris County, Texas (the "Facility"), violated requirements of Chapter 335 of the Texas Administrative Code implementing RCRA Subtitle C (Sections 3001-3023 of RCRA, 42 U.S.C. §§ 6921-6939e) as a

part of the Texas hazardous waste management program authorized by EPA in 40 CFR § 272.2201 under Section 3006(b) of RCRA, 42 U.S.C. § 6926(b).

- 2. In the Complaint, EPA alleged that Respondent: (Count 1) failed to provide EPA a complete and up-to-date copy of the RCRA Permit in violation of 30 Tex. Admin. Code § 305.125(6) [40 CFR § 270.30(h)]; (Count 2) failed to establish financial assurance for all hazardous waste management units at the facility in violation of 30 Tex. Admin. Code § 335.179(b)(1) [40 CFR § 264.143]; (Count 3) operated an unpermitted containment building for the treatment of hazardous industrial waste in violation of 30 Tex. Admin. Code § 335.2(a); (Count 4) failed to meet standards for containment buildings in 40 CFR § 264.1101(c)(4) required by 30 Tex. Admin. Code § 335.152(a)(20); (Count 5) operated unpermitted hazardous waste treatment tanks in violation of 30 Tex. Admin. Code § 335.2(a); (Count 6) failed to meet standards for hazardous waste treatment tanks in 40 CFR Part 64 Subpart J required by 30 Tex. Admin. Code § 335.152(a)(8); and (Count 7) failed to maintain an accurate operating record as required by 30 Tex. Admin. Code § 335.152(a)(4).
- 40 CFR § 22.14(d) allows the Complainant to withdraw all or any part of a
   Complaint prior to the filing of an answer.
- In light of information provided by Respondent after the filing of the Complaint,
   Complainant agrees to withdraw Counts 3, 4, and 7 of the Complaint.
- 5. In the Complaint, EPA also ordered Respondent to take the following actions and provide evidence of compliance within the time period specified below: (1) within thirty (30)

days of the effective date of the order, cease all storage and treatment of hazardous waste within the STA-VIIB building or provide a written plan and timetable (not to exceed one hundred-eighty (180) days from the effective date of the Order) for obtaining authorization under the RCRA Permit to operate the STA-VIIB building for hazardous waste storage or treatment; (2) submit all documents in support of Subpart J tank standards for review within sixty (60) days of the effective date of the Order; and (3) submit a plan, within sixty (60) days from the effective date of the order to address operating record requirements pursuant to 40 CFR § 264.73(b)(1).

- 6. Consistent with Complainant's withdrawal of Counts 3, 4, and 7 of the Complaint, Complainant accordingly withdraws paragraphs 137, 138, and 140. These paragraphs comprised in part the Compliance Order section of the Complaint related to the alleged violations that are withdrawn with this CAFO.
- 7. For the purposes of this proceeding, Respondent admits the jurisdictional allegations of the Complaint and CAFO and stipulates that EPA has jurisdiction over the subject matter of the Complaint and CAFO and that the Complaint and CAFO state a claim for which relief can be granted.
- 8. For the purposes of this proceeding, Respondent neither admits nor denies the specific factual allegations that were not withdrawn from the Complaint.
- 9. For the purposes of this proceeding, Respondent neither admits nor denies the specific factual allegations of this CAFO.

- 10. Respondent waives any right to contest the allegations in the Complaint and CAFO and waives all defenses which have been raised or could have been raised to the claims set forth in Counts 1, 2, 5 and 6 of the Complaint and in paragraphs 15-26 of this CAFO.
  - 11. Respondent waives its right to appeal the proposed Final Order set forth herein.
- 12. Respondent consents to the issuance of this CAFO and to the assessment and payment of a civil penalty in the amount and by the method set forth in Paragraphs 30-32 of this CAFO.
- 13. Respondent represents that it is duly authorized to execute this CAFO and that the party signing this CAFO on behalf of Respondent is duly authorized to bind Respondent to the terms and conditions of this CAFO.
- 14. The provisions of this CAFO shall be binding upon EPA and Respondent, including Respondent's officers, directors, employees, agents, servants, authorized representatives, successors, and assigns.

#### II. ALLEGED VIOLATION

FAILURE TO MEET AIR EMISSION STANDARDS FOR TANKS IN 40 CFR PART 264 SUBPART CC, 30 TEX. ADMIN. CODE § 335.152(a)(19)

- 15. In addition to Counts 1, 2, 5, and 6 of the Complaint, this CAFO resolves the violation alleged in this section.
- 16. Under 30 Tex. Admin. Code § 335.151(b), the standards in 30 Tex. Admin. Code Chapter 335 Subchapter F [§§ 335.151-335.183] apply to owners and operators of all facilities

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which process, store, or dispose of hazardous waste, except as specifically provided for in §335.41 of this title (relating to Purpose, Scope, and Applicability).

- 17. 30 Tex. Admin. Code § 335.152(a)(19) adopts by reference the standards in 40 CFR Part 264 Subpart CC—Air Emission Standards for Tanks, Surface Impoundments, and Containers [§§ 264.1080-264.1091] (as amended through July 14, 2006 (71 FR 40274)).
- 18. Since approximately 2003, Respondent has operated the Facility to store, treat and/or dispose of hazardous waste.
- 19. Since approximately 2003, Respondent has operated hazardous waste tanks in building STA-VIIB, using a thermal oxidizer as an enclosed combustion control device.
- 20. An owner or operator who controls air emissions from hazardous waste treatment tanks by using an enclosure vented through a closed-vent system to an enclosed combustion control device must meet the requirements specified in 40 CFR 264.1084(i)(1)-(4).
- 21. 40 CFR 264.1084(i)(4) requires owners and operators to inspect and monitor the closed-vent system and control device as specified in 40 CFR § 264.1087.
- 22. 40 CFR 264.1087(b) requires that closed-vent systems are designed and operated to meet the requirements of 40 CFR § 264.1033(k).
- 23. 40 CFR § 264.1033(k)(1) requires that a closed-vent system operates with no detectable emissions, as indicated by an instrument reading of less than 500 ppmv above background as determined by the procedure in 40 CFR 264.1034(b).

- 24. 40 CFR 264.1034(b) requires that emissions testing for closed-vent systems comply with the requirements of Reference Method 21 in 40 CFR part 60.
- Respondent did not perform air emissions testing on STA-VIIB that complies with
   CFR 264.1034(b) and Reference Method 21 in 40 CFR Part 60 until 2011.
- 26. Because Respondent did not meet the air emissions testing standards in 40 CFR Subpart CC and Reference Method 21 in 40 CFR Part 60 in 2008, 2009 and 2010, Respondent violated 30 Tex. Admin. Code § 335.151(b). Because Respondent provided documentation to Complainant showing that Respondent began performing the required air emissions testing in 2011, no compliance measures are required in this CAFO to address the alleged violation set forth in paragraphs 15-26.

## III. TERMS OF SETTLEMENT

- 27. Respondent has demonstrated to the satisfaction of EPA that it has complied with the requirements of the Compliance Order provided in the Complaint regarding subpart J tank standards referenced in paragraph 139 of the Complaint.
- 28. Consistent with Complainant's withdrawal of Counts 3, 4, and 7 of the Complaint, Complainant accordingly withdraws paragraphs 137, 138, and 140 of the Complaint. These paragraphs comprised in part the Compliance Order section of the Complaint related to the alleged violations that are withdrawn with this CAFO.

- 29. As of the date of this CAFO, Respondent certifies that, regarding the violations alleged in the Complaint, Respondent is in compliance with the applicable requirements of RCRA.
- 30. Based on the nature of the violations alleged in Counts 1, 2, 5, and 6 of the Complaint and paragraphs 15-26 of this CAFO and having considered those factors set forth in Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3), the RCRA Civil Penalty Policy, as well as other relevant factors, EPA has determined that payment by Respondent of a civil penalty in the amount and by the terms provided in Paragraph 32, below, is appropriate for settlement of this proceeding.
- 31. Respondent consents to the issuance of this CAFO and to pay a civil penalty in the amount and by the terms provided in Paragraph 32, below.
- 32. Respondent shall pay a civil penalty in the amount of one hundred sixty thousand dollars (\$160,000.00), at a 1.0% interest, in four payments according to the schedule provided below:
  - a) Payment 1, in the amount of \$40,151.60, is due and must be paid no later than thirty (30) days after the effective date of this CAFO.
  - b) Payment 2, in the amount of \$40,151.60, is due and must be paid no later than ninety (90) days after the effective date of this CAFO.

- c) Payment 3, in the amount of \$40,151.60, is due and must be paid no later than one-hundred and eighty (180) days from the effective date of this CAFO.
- d) Payment 4, in the total amount of \$40,151.60, is due and must be paid no later than two-hundred and seventy (270) days from the effective date of this CAFO.

Respondent shall make the payments described above by certified check, cashier's check, or wire transfer, made payable to "Treasurer, United States of America, EPA - Region 6." Payment shall be remitted in one of three (3) ways: regular U.S. Postal mail (including certified mail), overnight mail, or wire transfer. For regular U.S. Postal mail, U.S. Postal Service certified mail, or U.S. Postal Service express mail, the check(s) should be remitted to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000

For overnight mail (non-U.S. Postal Service, e.g. Fed Ex), the check(s) should be remitted to:

U.S. Bank Government Lockbox 979077 U.S. EPA Fines & Penalties 1005 Convention Plaza SL-MO-C2-GL St. Louis, MO 63101 Phone No. (314) 418-1028

For wire transfer, the payment should be remitted to:

Federal Reserve Bank of New York

ABA = 021030004 Account = 68010727 SWIFT address = FRNYUS33 33 Liberty Street New York, NY 10045

Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency" with a phone number of (412) 234-4381. Respondent shall note the case name, "In the Matter of TM Deer Park Services Limited Partnership" and the EPA docket number "RCRA-06-2014-0903" on the check, or other method of payment, to ensure proper credit. If payment is made by check, the check shall be accompanied by a transmittal letter referencing Respondent's name and address, the case name and the EPA docket number. If payment is made by wire transfer, the wire transfer instructions shall reference Respondent's name and address, the case name, and the EPA docket number. Respondent shall also send a simultaneous notice of such payment, including a copy of the check and transmittal letter, or wire transfer instructions to the following:

Jay Przyborski Assistant Regional Counsel Mail Code 6RC-ER U.S. EPA, Region 6 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733

and to:

Lorena Vaughn Regional Hearing Clerk (6RC-D) U.S. EPA, Region 6 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733

- 33. Consistent with 40 CFR § 22.31(b), the effective date of this CAFO is the date upon which it is filed with the Regional Hearing Clerk.
- 34. Respondent agrees not to claim or attempt to claim a federal income tax deduction or credit covering all or any part of the civil penalty paid to the United States Treasurer.
- 35. If Respondent fails to make a penalty payment by the date that it is due as provided by the schedule in Paragraph 32, Respondent may be subject to a civil action to collect any unpaid portion of the assessed penalty, together with interest, handling charges and nonpayment penalties as set forth below.
- 36. Pursuant to 31 U.S.C. § 3717 and 40 CFR § 13.11, unless otherwise prohibited by law, EPA will assess interest and late payment penalties on outstanding debts owed to the United States and a charge to cover the costs of processing and handling a delinquent claim. Interest on the civil penalty assessed in this CAFO will begin to accrue thirty (30) days after the effective date of this CAFO and will be recovered by EPA on any amount of the total assessed civil penalty (\$160,000) that has not been paid as of the date that Respondent first fails to make a payment as required by the schedule in paragraph 32. Interest will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 40 CFR § 13.11(a). Moreover, the costs of the Agency's administrative handling of overdue debts will be charged and assessed monthly throughout the period the debt is overdue, in accordance with 40 CFR § 13.11(b).

- 37. EPA also will assess a \$15.00 administrative handling charge for administrative costs on unpaid penalties for the first thirty (30) day period after the payment is due and an additional \$15.00 for each subsequent thirty (30) day period that the penalty remains unpaid. In addition, consistent with 40 CFR § 13.11(c), a penalty charge of up to six percent per year will be assessed monthly on any portion of the debt which remains delinquent more than ninety (90) days. Should a penalty charge on the debt be required, it shall accrue from the first day payment is delinquent as provided in 31 CFR § 901.9(d). Other penalties for failure to make a payment may also apply.
- 38. Compliance with the terms and conditions of this CAFO shall only resolve
  Respondent's liability for Federal civil penalties for the causes of action specifically alleged in
  the Complaint and in paragraphs 15-26 of this CAFO.
- 39. Nothing in this CAFO is intended to nor shall be construed to operate in any way to resolve any criminal liability of Respondent.
- 40. Nothing in the CAFO shall be construed to limit the authority of the United States to undertake any action against Respondent in response to conditions that may present an imminent and substantial endangerment to the public health, welfare, or the environment.
- 41. Nothing in this CAFO shall relieve Respondent of the duty to comply with all applicable provisions of RCRA and the Federal and State regulations implementing RCRA in Texas, including such provisions in 40 CFR Parts 260-272 and Tex. Admin. Code Ch. 335.

- 42. Each party shall bear its own costs and attorney's fees. Furthermore, Respondent specifically waives its right to seek reimbursement of its costs and attorney's fees under 5 U.S.C. § 504 and 40 CFR Part 17.
- 43. Each undersigned representative of the parties to this Consent Agreement certifies that he or she is fully authorized by the party represented to enter into the terms and conditions of this Consent Agreement and to execute and legally bind that party to it.

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Date: 11/13/13

Frank Marine

TM Deer Park Services Limited Partnership

FOR COMPLAINANT:

Date: 11-14-13

John Blevins

Director

Compliance Assurance and Enforcement Division

U.S. EPA - Region 6

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## IV. FINAL ORDER

Pursuant to Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, 40 CFR Part 22, the foregoing Consent Agreement is hereby ratified and incorporated by reference into this Order. This Final Order shall not in any case affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This Final Order shall resolve only those causes of action alleged in the Complaint and that cause of action set forth in paragraphs 15-26 of the Consent Agreement. The alleged violations included in Counts 3, 4, and 7 of the Complaint have been withdrawn. Nothing in this Final Order shall be construed to waive, extinguish or otherwise affect Respondent's (or its officers, agents, servants, employees, successors, or assigns) obligation to comply with all applicable federal, state, and local statutes and regulations, including the regulations that were the subject of this action. Respondent is ordered to comply with the terms of settlement and the civil penalty payment instructions as set forth in the Consent Agreement. In accordance with 40 CFR § 22.31(b), this Final Order shall become effective upon filing with the Regional Hearing Clerk.

Dated 11/18/13

Patrick Rankin Control Regional Judicial Officer

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# CERTIFICATE OF SERVICE

I hereby certify that on the \( \begin{aligned} \text{OW embey}, 2013, the original and} \)
one copy of the foregoing Consent Agreement and Final Order (CAFO) was hand delivered to the Regional Hearing Clerk, U.S. EPA - Region 6, 1445 Ross Avenue, Suite 1200, Dallas, Texas 75202-2733, and a true and correct copy of the CAFO was delivered to the following by the method indicated below:

CERTIFIED MAIL - RETURN RECEIPT REQUESTED: #7003 0500 0003 0875 2114

Paul Sarahan, Esq. Fulbright & Jaworski L.L.P. 98 San Jacinto Boulevard, Suite 1100 Austin, Texas 78701-4255

CERTIFIED MAIL - RETURN RECEIPT REQUESTED: #7003 0500 0003 0875 2121

Donna Ratliff
Registered Agent for TM Deer Park Services Limited Partnership
P.O. Box 1914
Deer Park, TX 77536

U.S. EPA, Region 6

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